

Adult Use of Marijuana Act

Council Workshop, February 1, 2017 – David Swing, Chief of Police

Proposition 64

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Background

Recreational Marijuana Passed on Nov 8, 2016

Previously passed in several other states –
Colorado, Oregon, Washington and Alaska

Morgan Hill voters supported Prop 64 at 58%

Goal of Workshop

Seeking policy direction in areas of:

- 1. Retail sales
- 2. Delivery services
- 3. Commercial cultivation
- 4. Production of marijuana infused or related products
- 5. Smoking on public sidewalks

Current Ordinances

 MHMC 9.16.010 and 9.16.030 – prohibits all activities related to cultivation, delivery and dispensing of marijuana (silent on production)

 MHMC 8.44 – prohibits smoking in public areas except sidewalks not within 25' of a door or window – includes marijuana

Prior Council Actions

 May 2011 – Added MHMC 9.16 prohibiting Medical Marijuana Distribution Facilities

 July 2011 – Supported Cities Association resolution requesting consistent State and Federal regulation of medicinal marijuana

Prior Council Actions

 April 2012 – Amended MHMC 8.44 which strengthened secondhand smoke ordinance

 January 2016 – Amended MHMC 9.16 to prohibit cultivation, delivery services and dispensaries

Recent Enforcement History

- Two commercial marijuana grows
 - One with 2800 plants in a warehouse
 - One with 311 in a rented home, electricity stolen
- Four honey oil labs in MH and nearby areas
 - One in an industrial area with over 200lbs of finished product
 - Another found oil and 3 lbs of heroin
- Vehicle stop uncovered two ounces of concentrated marijuana

Proposition 64 Overview

 Allows possession up to one ounce of marijuana and edibles for those 21 and older

 Provides licensing and state tax structure for cultivation and sale

Proposition 64 Overview

 Allows local governments (LG) to prohibit the establishment or operation marijuana businesses – prohibition required for control

 LG cannot prohibit indoor cultivation for personal use or possession up to an ounce if 21 years of age or older

Before and After Prop 64

Offense (21+)	Before Prop. 64	After Prop. 64
Possession of <1 oc of cannabis	\$100 fine	Legal
Possession of <8 grams of concentrate	Misdemeanor (1 year and/or \$500)	Legal
Cultivation < 6 plants	Felony (16 months / 2-3 years)	Legal Ages 18-20 = \$100 fine
Cultivation > 6 plants	Felony (16 months / 2-3 years)	Misdemeanor (6 months and/or \$500)
Possession of cannabis for sale	Felony (16 months / 2-3 years)	Misdemeanor (6 months and/or \$500)
Transportation of Marijuana for Sale	Felony (16 months / 2 - 3 years)	Misdemeanor (6 months and/or \$500)
Third or aggravated offense: cultivation > 6 marijuana plants	Felony (16 months / 2 - 3 years)	Wobbler
Third or aggravated offense: possession for sale	Felony (16 months / 2 - 3 years)	Wobbler

Wobbler – can be prosecuted as felony or misdemeanor

Prop 64 State Tax Revenue

State excise tax 15% at retail sale

 Excise tax of \$9.25/dry-weight ounce (flowers) and \$2.75/dry-weight ounce (leaves)

 Estimated revenue of \$1 billion annually per Legislative Analysts Office

Tax Revenue Opportunities

State:

 Cities that do not allow sales and cultivation are ineligible to apply for funding.

Local:

Other cities cannabis related measures:

- assess \$15-25/square foot for cultivation
- 2.5-10% on production items
- up to 15% for retail sales

State Tax Expenditures

- After start-up costs, additional funds are allocated as follows:
 - \$10 million/year for 10 years to study the effects.
 - \$3 million/year for four years for impaired driving protocols
 - \$2 million/year for medical marijuana research
 - \$10-50 million/year for community grants

State Tax Expenditures

 After those obligations are met... 60% to youth education, 20% to environmental restoration, 20% to law enforcement – mostly CHP

Morgan Hill's Policy Considerations

Activity	Potential Impact	Potential Benefits
Sales and delivery	Increased youth access and drugged driving incidents – increased demand for public safety services	Tax revenue (State and local)*, jobs and ease of access
Cultivation	Increased demand on water and electricity. Increased use of pesticide.	Tax revenue* and jobs
Production	Inventory control and safety/security of facility – potential increased demand on law enforcement	Tax revenue* and jobs
Public Consumption	Second-hand smoking for those nearby – increased demand on law enforcement	TBD

^{*}tax revenue amount is dependent on details and a passage of a local tax measure

Other States' Experience

- Colorado experienced a 92% increase in marijuana related traffic deaths (Volume 3: Legalization of Marijuana in Colorado: The Impact)
- Marijuana is five times more potent than it was 30 years ago (Columbia Magazine, Spring 2014)
- Communities of color and low-income have seen a disproportionate share of marijuana businesses (Denver Post, January 3, 2016)
- Marijuana related fatalities doubled in Washington (www.newsroom.AAA.com)

Summary

- AUMA allows local control in the areas of:
 - retail sales and delivery
 - commercial cultivation
 - Production
 - smoking
- Other states have seen significant impacts since implementing recreational use.
- Morgan Hill voters supported Proposition 64 at 58%

Policy Question

- Should Morgan Hill allow??
 - retail sales
 - delivery
 - commercial cultivation
 - production of marijuana related products
 - smoking in public